



OSHA REGIONAL NOTICE

U.S. DEPARTMENT OF LABOR

Occupational Safety and Health Administration

DIRECTIVE NUMBER: CPL 18/11 (CPL 04) | **EFFECTIVE DATE:** April 9, 2017

SUBJECT: Local Emphasis Program for Construction

REGIONAL IDENTIFIER: Atlanta - Region IV

ABSTRACT

- Purpose:** This instruction renews the policies and procedures to be followed when conducting programmed construction safety and health inspections.
- Scope:** This instruction applies to inspections by federal OSHA of construction sites under federal jurisdiction in Kentucky, North Carolina, South Carolina, and Tennessee.
- References:** [OSHA Instruction CPL 02-00-025, Scheduling System for Programmed Inspections](#), January 4, 1995
[OSHA Instruction CPL 04-00-001, Procedures for Approval of Local Emphasis Programs \(LEPs\)](#), November 10, 1999
[OSHA Instruction CPL 02-00-160, Field Operations Manual \(FOM\)](#), August 2, 2016
- Cancellations:** CPL 17/11, April 11, 2017. This Notice updates and replaces an earlier version.
- State Impact:** State Plan Programs are strongly encouraged to adopt this program.
- Action Offices:** Columbia, Nashville and Raleigh Area Offices
- Originating Office:** Atlanta Regional Office
- Contact:** Billie A. Kizer
Assistant Regional Administrator for Enforcement Programs
678-237-0400

By and Under the Authority of

KURT A. PETERMEYER
Regional Administrator

EXECUTIVE SUMMARY

Construction is a high hazard industry identified in OSHA's Strategic Plan as one where the agency is focusing nationwide attention in order to reduce occupational injuries and illnesses. Programmed inspections in construction are generally scheduled based on construction project information from Dodge reports or other industry and project information, or on hazard specific national or local emphasis programs. However, the use of these tools has not proven practical for the OSHA area offices in North Carolina, South Carolina, and Tennessee, where the majority of construction activity is covered by the safety and health programs operated by the four states. The local emphasis program described in this directive prescribes an alternate method for identifying and scheduling construction sites in OSHA's limited areas of jurisdiction in those four states.

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- I. Purpose.** This instruction renews the policies and procedures to be followed when conducting programmed construction safety and health inspections.
- II. Scope.** This instruction applies to the Columbia, Nashville, and Raleigh Area Offices.
- III. References.**
- [OSHA Instruction CPL 02-00-025, Scheduling System for Programmed Inspections](#), January 4, 1995
 - [OSHA Instruction CPL 04-00-001, Procedures for Approval of Local Emphasis Programs \(LEPs\)](#), November 10, 1999
 - [OSHA Instruction CPL 02-00-160, Field Operations Manual \(FOM\)](#), August 2, 2016

- [OSHA Instruction CPL 02-00-155, Inspection Scheduling for Construction](#), September 6, 2013
- [Guidance to Compliance Officers for Focused Inspections in the Construction Industry](#), August 22, 1994

IV. **Cancellations**. This replaces the previous REP (CPL 17/11).

V. **Expiration**: This notice expires one year from the effective date, unless extended.

VI. **Background**. OSHA's coverage of construction work sites in the states of Kentucky, North Carolina, South Carolina, and Tennessee is limited to activities performed on federal installations and federally-owned lands, including certain military installations and national parks, construction operations on navigable waterways within the three-mile limit, and tribally-owned establishments and employers who are enrolled tribal members working on reservations or on trust lands.

In FY17, the state plan offices conducted a total of 101 inspections under the LEP. More than 55% of the inspections resulted in violations under the REP. More than 35% of the inspections resulted in serious violations. According to BLS in 2016, there were 384 fatalities in Construction related to slips, trips and falls. Additionally, there were 82 fatalities related to exposure to electricity and 93 related to employees being struck by an object or equipment.

VII. **Program Procedures**. The following procedures shall be followed when scheduling and inspecting work sites under this program.

A. Scheduling

1. Due to the mobility of employers in the construction industry, the transitory nature of construction sites and the fact that sites often involve more than one employer, inspections shall be scheduled from a list of work sites (Appendices A, B, and C) rather than employers.
2. Cycles, prepared in random number order, of one (1) to five (5) work sites will be generated from the master inspection lists included in Appendices A, B, and C, where construction activities are expected.

B. Inspection

1. Construction work sites will be inspected only once during the inspection cycle. Each employer will be inspected only once during a cycle, except for unprogrammed activities such as complaints, reportable accidents, follow-ups, or if the employer has operations in more than one location at the work site or on the target list (Appendices).
2. All work sites on a cycle shall be inspected prior to the initiation of a new cycle.

3. Prior to the start of any inspection activity, the area director, or designated CSHO, may contact the appropriate federal/state safety and health manager or other knowledgeable source to determine where construction operations are being performed and to coordinate the conduct of inspections.
4. For work sites that are determined to have a large number of construction projects occurring simultaneously, the area director has the option of subdividing a location into zones to make the most effective use of available resources.
5. Specific sites will not be carried over to the next cycle under normal circumstances. If carryover is deemed necessary, the procedures contained in OSHA Instruction CPL 02-00-155, Inspection Scheduling for Construction, shall be followed.

VIII. Deletions.

A. Appendices/List

1. An establishment shall be deleted from the master inspection lists whenever one of the criteria for deletion contained in CPL 02-00-155 becomes applicable. For example, an establishment may be out of business or inactive.
2. The area director has the option of deleting a location contained in the Appendices if/when it is determined through previous inspection activity that it is unlikely that there will be construction activity at the site to make the most effective use of available resources.

B. Cycle

1. The area office shall make no deletions from the inspection cycle except for where the area director documents at least one of the following:
 - a. There is little or no activity at a work site.
 - b. A substantially complete inspection has been conducted as a result of unprogrammed activities.
 - c. The work site has been approved for exemption from inspection through consultation or for participation in the voluntary protection program.

IX. OIS Coding.

The Inspection Forms for all inspections conducted in establishments that are covered by this program shall be coded as local experimental program inspections and marked "FEDCONST."

- X. Evaluation Procedures.** At the end of the fiscal year, the ARA for Enforcement Programs shall evaluate this program to determine whether or not it should be continued.
- A. The area director shall evaluate the program and submit the following information to the regional administrator not later than October 15 of each year:
 - 1. Basic statistical information consisting of number of inspections conducted, number and types of violations cited, number of no-inspections, and number of contests.
 - 2. Any special problems which may have surfaced and recommended solutions, to include denials of entry.
 - 3. Any other thoughts or ideas regarding the program and recommendations for renewal or nonrenewal.
 - B. At the time of the annual evaluation, the Area Director will determine if there are sites that need to be added and/or deleted and revise the appendices.
 - C. The Office of Enforcement Programs shall review the evaluations and prepare an evaluation, recommendations, and/or changes to be included in the annual report to the National Office.

APPENDIX A

Columbia Construction Master Inspection List

- 1.** Charleston Air Force Base
- 2.** Charleston Naval Base
- 3.** Charleston Naval Shipyard
- 4.** Charleston Naval Weapons Station
- 5.** Charleston Naval Weapons Station Annex
- 6.** Coast Guard Station Charleston
- 7.** Fort Jackson
- 8.** McEntire National Guard Airbase
- 9.** Naval Brig – Charleston
- 10.** Naval Hospital – Beaufort
- 11.** Naval Hospital – Charleston
- 12.** North Air Field
- 13.** Parris Island
- 14.** Polaris Station – Charleston
- 15.** Shaw Air Force Base
- 16.** U. S. Marine Corps Air Station

APPENDIX B

Nashville Construction Master Inspection List

- 1. Arnold Air Force Base – Tullahoma, TN**
- 2. Blue Grass Army Depot – Richmond, KY**
- 3. Fort Campbell Army Base – Clarksville, TN**
- 4. Fort Knox Army Base – Radcliff, KY**
- 5. Holston Army Ammunition Plant (Army) – Kingsport, TN**
- 6. Milan Army Ammunition Plants (Army) – Milan, TN**
- 7. U.S. Army Corps of Engineers – Center Hill Dam, TN**
- 8. U.S. Army Corps of Engineers – Kentucky Lock, KY**
- 9. U.S. Army Corps of Engineers – Wolfe Creek Dam, KY**
- 10. U.S. Army Corps of Engineers - Sites to be added, as identified.**
- 11. Great Smoky Mountains National Park – Gatlinburg, TN**
- 12. Mammoth Cave National Park – Mammoth Cave, KY**
- 13. Millington Naval Air Station – Millington, TN**
- 14. Tennessee Valley Authority (Combustion Turbine) – Brownsville, TN**
- 15. Tennessee Valley Authority (Combustion Turbine) – Gleason, TN**
- 16. Tennessee Valley Authority (Combustion Turbine) – Lagoon Creek, TN**
- 17. Tennessee Valley Authority (Allen Fossil Plant) – TN**
- 18. Tennessee Valley Authority (Bull Run Fossil Plant) - TN**
- 19. Tennessee Valley Authority (Brownsville Fossil Plant) - TN**
- 20. Tennessee Valley Authority (Cumberland Fossil Plant) - TN**
- 21. Tennessee Valley Authority (Gallatin Fossil Plant) - TN**
- 22. Tennessee Valley Authority (Gleason Fossil Plant) - TN**

- 23.** Tennessee Valley Authority (John Sevier Fossil Plant) – TN
- 24.** Tennessee Valley Authority (Johnsonville Fossil Plant) – TN
- 25.** Tennessee Valley Authority (Kingston Fossil Plant) – TN
- 26.** Tennessee Valley Authority (Lagoon Creek Fossil Plant) – TN
- 27.** Tennessee Valley Authority (Marshall Fossil Plant) – KY
- 28.** Tennessee Valley Authority (Paradise Fossil Plant) – KY
- 29.** Tennessee Valley Authority (Shawnee Fossil Plant) – KY
- 30.** Tennessee Valley Authority (Sequoyah Nuclear Plant) – TN
- 31.** Tennessee Valley Authority (Watts Bar Nuclear Plant) - TN
- 32.** Tennessee Valley Authority (Raccoon Mtn Pumped Storage Plant) - TN
- 33.** Alvin C. York VA Medical Center – Murfreesboro, TN
- 34.** James H. Quillen VA Medical Center - Johnson City, TN
- 35.** Lexington VA Medical Center – Cooper Division – Lexington, KY
- 36.** Lexington VA Medical Center – Leestown Division – Lexington, KY
- 37.** Memphis VA Medical Center – Memphis, TN
- 38.** Nashville VA Medical Center – Nashville, TN
- 39.** Robley Rex VA Medical Center – Louisville, KY

APPENDIX C

Raleigh Construction Master Inspection List

- 1.** Camp Lejeune Marine Corps Base
- 2.** Cherokee Reservation
- 3.** Cherry Point MCAS
- 4.** Fort Bragg Army Base
- 5.** Pope Air Force Base
- 6.** Seymour Johnson Air Force Base
- 7.** Veterans Administration Hospital, Salisbury
- 8.** Veterans Administration Hospital, Asheville
- 9.** Veterans Administration Hospital Fayetteville
- 10.** Air Station New River